

Message Text

SECRET

PAGE 01 STATE 080423
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY AF/S:DKEOGH:BB

APPROVED BY AF:WESCHAUFEELE

AF/S:DKPETTERSON

S/S-O:LRMACFARLANE

-----100631Z 016575 /11

O 100618Z APR 77 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE

AMEMBASSY LUSAKA NIACT IMMEDIATE

AMEMBASSY MAPUTO NIACT IMMEDIATE

AMEMBASSY LONDON NIACT IMMEDIATE

AMCONSUL CAPE TOWN NIACT IMMEDIATE

S E C R E T STATE 080423

EXDIS

E.O. 11652: GDS

TAGS: PFOR, US, XA

SUBJECT: BRITISH FOREIGN SECRETARY'S TRIP TO AFRICA

1. BRITISH FOREIGN SECRETARY DAVID OWEN WILL TRAVEL TO AFRICA APRIL 10-15 IN AN EFFORT TO EXPLORE THE POSSIBILITIES FOR RE-LAUNCHING THE NEGOTIATIONS ON RHODESIA. AS YOU KNOW, DR. OWEN'S MISSION HAS THE FULL SUPPORT OF THE UNITED STATES. THE PROPOSALS WHICH HE WILL CONVEY TO AFRICAN LEADERS AS WELL AS TO PRIME MINISTER VORSTER AND IAN SMITH HAVE BEEN WORKED OUT IN CLOSE CONSULTATION WITH US. THIS MESSAGE IS TO PROVIDE YOU WITH AN OUTLINE OF THE IDEAS DR. OWEN WILL EXPLORE WITH THE INTERESTED PARTIES AS WELL AS TO GIVE YOU SOME GUIDANCE ON FOLLOW-UP ACTIONS IN CONNECTION

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WITH OWEN'S VISIT TO YOUR POST.

2. DR. OWEN INTENDS TO DISCUSS THE OUTLOOK FOR A RENEWAL OF NEGOTIATIONS WITH ALL PARTIES WHO WERE REPRESENTED AT THE GENEVA CONFERENCE, AS WELL AS WITH THE SOUTH AFRICAN GOVERNMENT. HE WILL FOCUS ON THE POSSIBILITY OF NEGOTIATING AN INDEPENDENCE CONSTITUTION FOR ZIMBABWE. A DECISION

AS TO WHETHER TO CONVENE A FORMAL NEGOTIATING CONFERENCE WILL AWAIT HIS RETURN. AT THAT TIME WE WILL JOINTLY CONSIDER THE RESPONSES HE HAS OBTAINED IN AFRICA, AND WHAT THE PROSPECTS ARE FOR A SUCCESSFUL CONFERENCE.

3. ALTHOUGH OWEN WILL BE DISCUSSING THE PROSPECTS FOR NEGOTIATIONS IN GENERAL TERMS, HE WILL STRESS THAT THE FOLLOWING POINTS HAVE BEEN JOINTLY AGREED ON BETWEEN THE UNITED STATES AND BRITAIN:

A) THE UNITED STATES WOULD CO-SPONSOR THE INITIAL CONFERENCE, SHOULD IT BE CONVENED, AND SEND A STRONG DELEGATION TO IT.

B) THE AMERICAN DELEGATION WOULD TAKE PART IN PLENARY MEETINGS AND HAVE THE RIGHT TO SPEAK.

C) THE OBJECTIVE WOULD BE ELECTIONS FOR MAJORITY RULE AND INDEPENDENCE IN THE COURSE OF 1978.

D) THE NATURE OF THE FRANCHISE WOULD BE DISCUSSED AT THE CONFERENCE, BUT IT IS UNLIKELY THAT ANYTHING LESS THAN ONE MAN ONE VOTE WILL BE ACCEPTABLE TO THE AFRICANS.

E) THE BASIC RIGHTS OF ALL THE PEOPLE OF ZIMBABWE WOULD BE PROTECTED UNDER THE CONSTITUTION.

F) THE ACTUAL ELECTORAL PROCESS FOR ACHIEVING MAJORITY RULE AND THE NATURE OF THE GOVERNMENT DURING THE ELECTORAL
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PROCESS WOULD BE DISCUSSED AT THE CONFERENCE.

G) THE PURPOSES OF THE ZIMBABWE DEVELOPMENT FUND REMAIN TO EASE THE TRANSITION TO MAJORITY RULE FOR THE ECONOMY, AND TO ENABLE THE BLACK MAJORITY IN ZIMBABWE TO TAKE ITS RIGHTFUL PLACE IN THE WORKINGS OF THAT ECONOMY.

4. BRITISH WOULD ENVISION CONSTITUTIONAL CONFERENCE DISCUSSIONS CENTERED AROUND PROPOSALS BASED ON GOVERNMENT STRUCTURE AND FUNCTION BASED ON WESTMINSTER MODEL. HOWEVER MAIN CONSIDERATION WOULD BE A CONSTITUTIONAL FORMULA WHICH WOULD BE ACCEPTABLE TO THE PARTIES (AND PRESUMABLY IN THE PROCESS PROVIDE A FRAMEWORK FOR STABILITY AND SAFEGUARDS FOR INDIVIDUAL RIGHTS).

5. THE BRITISH HAVE TOLD US THAT THEY WILL STAY IN CLOSE TOUCH WITH OUR POSTS AT EACH OF THE STOPS DR. OWEN MAKES ON HIS TRIP. THEY HAVE ADVISED US THAT THE AMERICAN AMBASSADOR WILL BE ABLE TO DEBRIEF DR. OWEN OR A MEMBER OF

HIS PARTY FOLLOWING EACH OF THE CONVERSATIONS WITH AFRICAN LEADERS. YOU SHOULD STAY IN CONTACT WITH THE OWEN PARTY AND MAKE ARRANGEMENTS TO OBTAIN THIS BRIEFING. ON THE BASIS OF WHAT YOU LEARN FROM THE BRITISH FOLLOWING DR. OWEN'S CONVERSATIONS, YOU SHOULD BE PREPARED TO REINFORCE WITH THE AFRICAN LEADERS HE HAS MET THE MESSAGE HE HAS

GIVEN TO THEM. IN PARTICULAR YOU SHOULD CONVEY TO THE CHIEFS OF STATE AND LEADERS OF LIBERATION MOVEMENTS THAT THE UNITED STATES FULLY SUPPORTS WHAT DR. OWEN HAS TOLD THEM. YOU SHOULD EMPHASIZE THAT THE PROPOSALS WHICH HE HAS ASKED THEM TO CONSIDER HAVE BEEN WORKED OUT IN CLOSE CONSULTATION WITH US.

5. IN YOUR JUDGMENT, HOWEVER, IF THE READING YOU RECEIVE FROM THE BRITISH ON THE SUBSTANCE OF OWEN'S CONVERSATIONS INDICATES THAT SUCH AN APPROACH FROM US WOULD RUN INTO
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SERIOUS OBSTACLES OR COMPLICATE MATTERS GREATLY, YOU SHOULD ADVISE THE DEPARTMENT AND ASK FOR INSTRUCTIONS.

6. FOR LONDON: WE ARE PLANNING TO FOLLOW-UP WITH MUZOREWA HERE MONDAY. EMBASSY LONDON SHOULD DEBRIEF BRITISH AFTER OWEN TALKS TO NKOMO SUNDAY, THEN ENDEAVOR TO MEET WITH NKOMO AND CONVEY OUR POSITION TO HIM, AS PER PARA 5 ABOVE. ADVISE DEPARTMENT AND OTHER ACTION ADDRESSEES OUTCOME OF APPROACH TO NKOMO. IF LONDON UNABLE TO MEET WITH NKOMO, ACTION ADDRESSEES SHOULD PASS ON TO US ANY KNOWLEDGE OF HIS TRAVEL PLANS SO WE CAN ARRANGE FOR SUBSEQUENT FOLLOW-UP WITH HIM.
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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY: AF/S:DKEOGH

APPROVED BY: AF/W:BEDMONDSON

S/S:LMACFARLANE

-----141731Z 074208 /50

O 141705Z APR 77 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY GABORONE NIACT IMMEDIATE

S E C R E T STATE 080423

EXDIS

FOLLOWING IS REPEAT STATE 080423, SENT DAR ES SALAAM, LUSAKA,
MAPUTP, LONDON, CAPE TOWN 10 APRIL:

QUOTE S E C R E T STATE 080423

EXDIS

E.O. 11652: GDS

TAGS: PFOR, US, XA

SUBJECT: BRITISH FOREIGN SECRETARY'S TRIP TO AFRICA

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, VISITS, NEGOTIATIONS, JOINT VENTURES, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Sent Date: 10-Apr-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Enclosure: n/a
Executive Order: GS
Errors: N/A
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Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
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Previous Handling Restrictions: EXDIS
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2847919
Secure: OPEN
Status: NATIVE
Subject: BRITISH FOREIGN SECRETARY'S TRIP TO AFRICA
TAGS: PFOR, OTRA, US, XA, UK, RH, (OWEN, DAVID)
To: DAR ES SALAAM LUSAKA MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/e053bca7-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
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